

Draft

DISTRICT OF COLUMBIA

DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT

FY 2006 CONSOLIDATED ANNUAL ACTION PLAN FOR THE DISTRICT OF COLUMBIA (OCTOBER 1, 2005 - SEPTEMBER 30, 2006)



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GOVERNMENT OF THE DISTRICT OF COLUMBIA

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August 2005

Notice of Non-Discrimination

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I. Application for Funds from U.S. Department of Housing and Urban Development

An original, signed hardcopy of SF424 is provided to the local HUD CPD office.

A. Submission

Submission type is (choose one of the three below):

1. ☒ **Strategic Plan with Annual Action Plan**

- a. Period covered in years is: 3 ☐ 4 ☐ 5 ☒
- b. Timeframe covered (mm/dd/yyyy) is from 10/01/05 to 09/30/10
- c. Submission date: 8/15/05
- d. Type of Submission (Check one in each of the two columns below):
- | | |
|--|---|
| <input checked="" type="checkbox"/> Original | <input checked="" type="checkbox"/> Full Plan |
| <input type="checkbox"/> Update | <input type="checkbox"/> Abbreviated Plan |
| <input type="checkbox"/> Amendment: Minor | |
| <input type="checkbox"/> <u>Amendment: Substantial</u> | |

2. ☐ **Annual Action Plan only**

- a. Timeframe covered is from
- b. Year of Strategic Plan period for this submission: 1 ☐ 2 ☐ 3 ☐ 4 ☐ 5 ☐

3. ☐ **Annual Performance Report**

- a. Timeframe covered (mm/dd/yr) is from to
- b. Year of Strategic Plan period for this submission: 1 ☐ 2 ☐ 3 ☐ 4 ☐ 5 ☐

4. Catalog of Federal Domestic

Assistance Numbers	Assistance Titles	Amounts of Application Requests
14-218	<input checked="" type="checkbox"/> Community Development Block Grant (CDBG)	\$22,865,000
14-239	<input checked="" type="checkbox"/> HOME Investment Partnership Act Grant (HOME) ADDI "03 and "04 (part of HOME)	\$ 9,358,688 \$220,312
14-231	<input checked="" type="checkbox"/> Emergency Shelter Grant (ESG)	\$795,000
14-241	<input checked="" type="checkbox"/> Housing Opportunities for Persons with Aids (HOPWA)	\$10,535,000
14-900	<input checked="" type="checkbox"/> Lead Based Paint Hazard Control Grant	\$1,300,284
14-905	<input checked="" type="checkbox"/> Lead Hazard Reduction Demonstration Grant	\$1,000,000

B. Applicant

1. Name: **District of Columbia**
2. Identifier:
3. Employer Identification Number (EIN): **53-6001131**
4. DUNS number: **072634306**
5. Applicant is (choose one):
 - ☐ Local Government: City
 - ☐ Local Government: County
 - ☐ Consortia
 - State**
 - ☒ District of Columbia
6. U.S. Senators: **N/A**
7. Names of Members of Congress for this jurisdiction Congressional Districts
The Honorable Eleanor Holmes Norton **The District of Columbia**
8. **Applicant/Grantee Representative:**
Name: Jalal Greene
Title: Acting Director, Department of Housing and Community Development
Telephone Number: (202) 442-7210
9. **Certification**
"To the best of my knowledge and belief, all data in this application are true and correct, the document has been duly authorized by the governing body of the applicant, and the applicant will comply with the attached assurances if the assistance is awarded."
Signed (enter PIN): Jalal Greene, Acting Director
Date signed: August, 2005
10. **Contact Person for matters involving this application:**
Name: Kay C. McGrath
Title: Special Assistant to the Director (DHCD)
Telephone Number: (202) 442-7276; Fax Number: (202) 442-7290
E-mail Address: kay.mcgrath@dc.gov

C. For HUD Use Only

1. Is applicant delinquent on any Federal debt? ☐ Yes ☒ no
2. Is application subject to review by State Executive Order 12372 process?
☒ Yes.
This application was made available to the E.O. 12372 process for review on

- ☐ No. This program is not covered by E.O. 12372.
☐ N/A. This program has not been selected by the State for review.

3. Date Plan submitted: August , 2005

4. Date Plan Review due (45 days from HUD CPD receipt)

5. Date Plan Review completed

6. Plan approved ☐ yes Date

Or

☐

Extension granted ☐ yes ☐ no Date

Quantity of days extended

Explanation

Date Grantee signed off

Date HUD signed off

Recommended actions

7. Reviewing offices (check those that will be reviewing):

☐ **FOD**

☐ **FHEO**

☐ **SF**

☐ **M**

☐ **CPD Relocation**

☐ **CPD FA**

☐ **CPD CPS**

☐ **CPD EO**

☐ **IG**

☐ **OGC**

☐ **Other**

8. Check any of the following that have been included in this submission:

☒ SF 424 in original signed hardcopy

Certifications

☒ Electronic version

☒ Original signed hardcopy

Maps

☒ Electronic version

☐ Original signed hardcopy

Databases

☒ Electronic version

☐ Original signed hardcopy

☒ **Public comments**

☒ **Replies to public comments**

II. EXECUTIVE SUMMARY

This 2006 Action Plan follows a modified module format recommended by HUD.

- I. Application
 - A. Submission
 - B. Applicant
 - C. For HUD use only
- II. Executive Summary
- III. Annual Action Plan
 - A. Summary of Missions, Needs, Goals and Strategies
 - B. Managing the Process: Citizen Participation
 - C. Managing the Process: Consultation with Public and Private Entities
 - D. Managing the Process: Certifications (local and State)
 - E. Financial Sources and Uses (24 CFR 91.220(b) and (c))
Performance Measurement
- IV. Narratives
 - A. Geographic Targeting and Distribution (24 CFR 91.220(d))
 - B. Homeless and Other Special Needs Activities (24 CFR 91.220(e))
 - C. Other Actions (24 CFR 91.220(f))
 - D. Program-Specific Requirements (24 CFR 91.220(g))
- VI Special Initiatives
 - A. Neighborhood Revitalization Strategy
 - B. Section 108
- VII Appendices

In addition, this Action Plan follows, more closely than in past years, the outline of 24 CFR 91.220, which describes the required Action Plan components for the Consolidated Planning process. Headings are provided to track to each required element.

The Action Plan is not only an application to HUD for federal funding, it also is a statement of the strategic activities that DHCD, as the District's designated program administrator, intends to undertake during the fiscal year to implement the strategic goals set in the 2006-2010 Five Year Consolidated Plan. Those strategic goals reflect HUD's priorities:

1. To provide decent housing;
2. To provide a suitable living environment; and

3. To expand economic opportunities, principally for low- and moderate-income persons.¹

Following considerable community, government, and stakeholder consultation in developing the District's Five-Year Consolidated Plan for fiscal years 2006-2010 and the FY 2006 Action Plan, DHCD has determined that in its annual implementation plans, it will continue to focus on the creation and retention of affordable housing units, expansion of home ownership opportunities, and the support of neighborhood economic and commercial revitalization. The targeting and program emphases influenced by 2000 Census economic and demographic data have been reinforced by housing analysis and neighborhood data provided in studies by the DC Fiscal Policy Institute, Fannie Mae, and other institutions, by the continuing volatility in the housing market, by the comments and testimony of constituent groups and citizens, and by the geographic and policy priorities of the City's elected leaders.

Census data in the Consolidated Plan identify the increasing cost of housing, the lagging proportion of home ownership, and the disparity between job creation and job readiness as continuing major challenges. DHCD strategies will consider the different ward demographics, requirements to meet the needs for housing tailored to serve persons with special needs, seniors, larger families and lower-income residents.

The priorities and the performance targets are based on funding available from the HUD entitlement grants as of DC FY 2005. Changes in funding availability and/or other grant conditions that are unknown at the writing of this document will require the District to change the Action Plan. Any further escalation in housing production costs may also require the District to revise its projections

The following table describes the projected priority needs and the District's response to those needs.

Table 1: Priority Needs

PRIORITY NEED & RESPONSE	GEOGRAPHIC AREA	POPULATIONS
<u>Affordable Housing: Owner and Renter Multi-family Rehabilitation</u> Increase available affordable rental and ownership units by funding rehabilitation of the District's aging housing stock. Increase emphasis on funding for housing units to meet needs of special needs populations, seniors and families.	Target areas	Extremely-low, very low, low and moderate-income residents, special needs populations and seniors.
<u>New Construction:</u> Owner and Renter: Encourage new housing development through construction assistance.	Target Areas	Low-moderate-income residents
<u>Affordable Housing, Preservation of Rental housing:</u> Preserve	Citywide	Extremely low, very low, low and

¹ **NOTE:** For purposes of this application DHCD uses "low" & "moderate" as defined in the CDBG regulations. These correspond to the "very low" and "low" in the HOME and Section 8 Regulations. Since 1999, however, DC has been exempted by HUD from these limits and permitted to use "Uncapped Limits" (i.e. 80% of the Actual Medial Income for the DC Area. DC may use the exemption, as necessary, in its CDBG and HOME programs.

PRIORITY NEED & RESPONSE	GEOGRAPHIC AREA	POPULATIONS
affordable housing through intervention, training and housing counseling for project-based tenants subject to expiring Federal subsidy.		moderate-income residents.
<i>Owner-occupied housing:</i> Increase opportunity for home ownership	Citywide	Very-low, Low-moderate income residents; police, fire-fighters, teachers & government employees, other target groups, Including public housing res.
<i>Owner-occupied housing:</i> Preserve and improve existing homeownership by assisting residents with rehabilitation to meet housing codes.	Citywide	Low-moderate income residents; especially seniors in areas undergoing economic change.
<i>Public Facilities, Infrastructure and Economic Development:</i> Spur neighborhood reinvestment by funding community and commercial facilities, supporting local businesses and increasing jobs through development activity.	Target areas	Neighborhoods where housing investment has created the climate for reinvestment; and those where such investment can spur additional investments.
<i>Public Services:</i> Assist tenants, potential home owners and recent homeowners with counseling, technical assistance and services that support their housing choices.	Citywide	Very-low, low, moderate-income residents; immigrant and non-English-speaking populations & seniors.
<i>Public Facilities & Services:</i> Support prevention of homelessness and provide services for the homeless	Citywide	Families and individuals at risk of becoming homeless; homeless families and individuals.

Table 2 shows the District's progress from FY 2001 through 2004 in addressing the priorities set by the community.

Table 2. Five-Year Plan Accomplishments 2001-2004

Priority Area	DHCD Program Activity	FY 2001-2003	FY 2004	TOTAL
Affordable Housing, Ownership	Provide Home Purchase Assistance (HPAP) loans for down payment and closing costs	1,521	231	1,752
	Assist tenants in first-right purchase of apartments	726	109	835
	Expand access to housing through comprehensive counseling for tenants/ownership; and assistance with program requirements and intake	46,742 residents	15,996	62,738
	Make tax delinquent properties available for new ownership through a Homestead lottery	0*	0	0
	Assist current single-family homeowners to remain in decent homes by providing rehabilitation loans	157	31	188
Affordable Housing Supply	Provide funding to rehabilitate multi-family units for rental or owner occupants	4,925	955	5,880
	Provide construction assistance for new construction of single or multi-family, rental or owner housing units.	2,596	566	3,162
Community Development, Econ. Opportunity	Provide economic opportunities for residents In job creation	15,789 jobs	4,305	20,094
	Provide neighborhood-based job training and placement	382 268	NA	382 268
	Support local business development with technical assistance	2,012	1,581	3,593
	Support revitalization-community/commercial facilities	54	7	61
Homelessness**	Prevent homelessness and provide emergency assistance	1,561	395	1,956
	Provide essential support services (persons served)	Over 15,000	NA	NA
	Maintain homeless shelters (Renovate Beds)	beds 503	1,399	1,902
	Support shelter for families (# families)	45	209	254

* Previously 174 units were reported, but these were for FY 2000, not during 2001-2003.

**Homelessness services funded through the ESG grant; the 395 for 2004 represents 104 adults and 291 families.

This first (FY 2006) Annual Action Plan is intended to begin to implement the District's goals in the accompanying Five-Year Consolidated Plan, (FY 2006-2010.)